STATE OF CONNECTICUT General Assembly

Senate

File No. 609

1

February Session, 2022

Substitute Senate Bill No. 12

Senate, April 25, 2022

The Committee on Finance, Revenue and Bonding reported through SEN. FONFARA of the 1st Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT AUTHORIZING AND ADJUSTING BONDS OF THE STATE FOR CAPITAL IMPROVEMENTS AND OTHER PURPOSES AND CONCERNING THE CONNECTICUT BABY BOND TRUST PROGRAM AND GRANTS FOR CERTAIN LAW ENFORCEMENT EQUIPMENT AND HOMELESSNESS PREVENTION AND RESPONSE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (Effective July 1, 2022) The State Bond Commission shall
- 2 have power, in accordance with the provisions of this section and
- 3 sections 2 to 7, inclusive, of this act, from time to time to authorize the
- 4 issuance of bonds of the state in one or more series and in principal
- 5 amounts in the aggregate not exceeding \$175,800,000.
- 6 Sec. 2. (Effective July 1, 2022) The proceeds of the sale of bonds
- 7 described in sections 1 to 7, inclusive, of this act, to the extent hereinafter
- 8 stated, shall be used for the purpose of acquiring, by purchase or
- 9 condemnation, undertaking, constructing, reconstructing, improving or
- 10 equipping, or purchasing land or buildings or improving sites for the
- 11 projects hereinafter described, including payment of architectural,

12 engineering, demolition or related costs in connection therewith, or of

- 13 payment of the cost of long-range capital programming and space
- 14 utilization studies as hereinafter stated:
- 15 (a) For the Office of Policy and Management: State matching funds
- 16 for projects and programs allowed under the Infrastructure Investment
- and Jobs Act, not exceeding \$75,000,000.
- 18 (b) For the Connecticut Agricultural Experiment Station: For
- 19 renovations and improvements to greenhouses at the Jenkins
- 20 Laboratory, not exceeding \$800,000.
- 21 (c) For the Department of Transportation:
- 22 (1) Assisting municipalities to modernize existing traffic signal
- 23 equipment and operations, not exceeding \$75,000,000;
- 24 (2) Providing matching funds necessary for municipalities, school
- 25 districts and school bus operators to submit federal grant applications
- 26 in order to maximize federal funding for the purchase or lease of zero-
- 27 emission electric school buses and electric vehicle charging
- 28 infrastructure, not exceeding \$20,000,000;
- 29 (3) Construction, alteration, renovation and improvement of noise
- 30 barriers, not exceeding \$5,000,000.
- 31 Sec. 3. (Effective July 1, 2022) All provisions of section 3-20 of the
- 32 general statutes or the exercise of any right or power granted thereby
- 33 which are not inconsistent with the provisions of sections 1 to 7,
- 34 inclusive, of this act are hereby adopted and shall apply to all bonds
- authorized by the State Bond Commission pursuant to sections 1 to 7,
- 36 inclusive, of this act, and temporary notes issued in anticipation of the
- 37 money to be derived from the sale of any such bonds so authorized may
- 38 be issued in accordance with said section 3-20 and from time to time
- 39 renewed. Such bonds shall mature at such time or times not exceeding
- 40 twenty years from their respective dates as may be provided in or
- 41 pursuant to the resolution or resolutions of the State Bond Commission
- 42 authorizing such bonds.

Sec. 4. (*Effective July 1*, 2022) None of the bonds described in sections 1 to 7, inclusive, of this act, shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization, which is signed by the Secretary of the Office of Policy and Management or by or on behalf of such state officer, department or agency and stating such terms and conditions as said commission, in its discretion, may require.

43

44

45

46

47

48

49

50

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

Sec. 5. (Effective July 1, 2022) For the purposes of sections 1 to 7, inclusive, of this act, "state moneys" means the proceeds of the sale of bonds authorized pursuant to said sections 1 to 7, inclusive, or of temporary notes issued in anticipation of the moneys to be derived from the sale of such bonds. Each request filed as provided in section 4 of this act for an authorization of bonds shall identify the project for which the proceeds of the sale of such bonds are to be used and expended and, in addition to any terms and conditions required pursuant to said section 4, shall include the recommendation of the person signing such request as to the extent to which federal, private or other moneys then available or thereafter to be made available for costs in connection with any such project should be added to the state moneys available or becoming available hereunder for such project. If the request includes a recommendation that some amount of such federal, private or other moneys should be added to such state moneys, then, if and to the extent directed by the State Bond Commission at the time of authorization of such bonds, such amount of such federal, private or other moneys then available, or thereafter to be made available for costs in connection with such project, may be added to any state moneys available or becoming available hereunder for such project and shall be used for such project. Any other federal, private or other moneys then available or thereafter to be made available for costs in connection with such project shall, upon receipt, be used by the State Treasurer, in conformity with applicable federal and state law, to meet the principal of outstanding bonds issued pursuant to sections 1 to 7, inclusive, of this act, or to meet the principal of temporary notes issued in anticipation of the money to be derived from the sale of bonds theretofore authorized pursuant to said sections 1 to 7, inclusive, for the purpose of financing such costs,

either by purchase or redemption and cancellation of such bonds or notes or by payment thereof at maturity. Whenever any of the federal, private or other moneys so received with respect to such project are used to meet the principal of such temporary notes or whenever principal of any such temporary notes is retired by application of revenue receipts of the state, the amount of bonds theretofore authorized in anticipation of which such temporary notes were issued, and the aggregate amount of bonds which may be authorized pursuant to section 1 of this act, shall each be reduced by the amount of the principal so met or retired. Pending use of the federal, private or other moneys so received to meet principal as hereinabove directed, the amount thereof may be invested by the State Treasurer in bonds or obligations of, or guaranteed by, the state or the United States or agencies or instrumentalities of the United States, shall be deemed to be part of the debt retirement funds of the state, and net earnings on such investments shall be used in the same manner as the moneys so invested.

Sec. 6. (*Effective July 1, 2022*) Any balance of proceeds of the sale of said bonds authorized for any project described in section 2 of this act in excess of the cost of such project may be used to complete any other project described in said section 2, if the State Bond Commission shall so determine and direct. Any balance of proceeds of the sale of said bonds in excess of the costs of all the projects described in said section 2 shall be deposited to the credit of the General Fund.

Sec. 7. (*Effective July 1*, 2022) The bonds issued pursuant to this section and sections 1 to 6, inclusive, of this act, shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on said bonds as the same become due, and accordingly and as part of the contract of the state with the holders of said bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due.

Sec. 8. (Effective July 1, 2022) The State Bond Commission shall have

power, in accordance with the provisions of this section and sections 9

- to 15, inclusive, of this act, from time to time to authorize the issuance
- of bonds of the state in one or more series and in principal amounts in
- the aggregate, not exceeding \$132,000,000.
- Sec. 9. (Effective July 1, 2022) The proceeds of the sale of the bonds
- described in sections 8 to 15, inclusive, of this act shall be used for the
- 117 purpose of providing grants-in-aid and other financing for the projects,
- 118 programs and purposes hereinafter stated:
- (a) For the Office of Policy and Management: Grants-in-aid to food
- 120 resource organizations for capital improvements, not exceeding
- 121 \$10,000,000;
- 122 (b) For the Department of Administrative Services: Grants-in-aid for
- school air quality improvements including, but not limited to, upgrades
- 124 to, replacement of or installation of heating, ventilation and air
- 125 conditioning equipment, not exceeding \$100,000,000;
- 126 (c) For the Department of Agriculture: Grants-in-aid for farmland
- restoration and climate resiliency, not exceeding \$7,000,000;
- 128 (d) For the Connecticut Higher Education Supplemental Loan
- 129 Authority: Grants-in-aid to residents of the state who graduate from a
- 130 state university or college for student loan reimbursement, not
- 131 exceeding \$15,000,000.
- Sec. 10. (Effective July 1, 2022) All provisions of section 3-20 of the
- general statutes or the exercise of any right or power granted thereby
- which are not inconsistent with the provisions of sections 8 to 15,
- inclusive, of this act are hereby adopted and shall apply to all bonds
- authorized by the State Bond Commission pursuant to sections 8 to 15,
- inclusive, of this act, and temporary notes issued in anticipation of the
- money to be derived from the sale of any such bonds so authorized may
- be issued in accordance with said sections 8 to 15, inclusive, and from
- time to time renewed. Such bonds shall mature at such time or times not
- 141 exceeding twenty years from their respective dates as may be provided

in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds.

Sec. 11. (*Effective July 1, 2022*) None of the bonds described in sections 8 to 15, inclusive, of this act shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization, which is signed by the Secretary of the Office of Policy and Management or by or on behalf of such state officer, department or agency and stating such terms and conditions as said commission, in its discretion, may require.

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

175

Sec. 12. (Effective July 1, 2022) For the purposes of sections 8 to 15, inclusive, of this act, "state moneys" means the proceeds of the sale of bonds authorized pursuant to said sections 8 to 15, inclusive, or of temporary notes issued in anticipation of the moneys to be derived from the sale of such bonds. Each request filed as provided in section 11 of this act for an authorization of bonds shall identify the project for which the proceeds of the sale of such bonds are to be used and expended and, in addition to any terms and conditions required pursuant to said section 11, include the recommendation of the person signing such request as to the extent to which federal, private or other moneys then available or thereafter to be made available for costs in connection with any such project should be added to the state moneys available or becoming available under said sections 8 to 15, inclusive, for such project. If the request includes a recommendation that some amount of such federal, private or other moneys should be added to such state moneys, then, if and to the extent directed by the State Bond Commission at the time of authorization of such bonds, such amount of such federal, private or other moneys then available or thereafter to be made available for costs in connection with such project may be added to any state moneys available or becoming available hereunder for such project and be used for such project. Any other federal, private or other moneys then available or thereafter to be made available for costs in connection with such project upon receipt shall, in conformity with applicable federal and state law, be used by the State Treasurer to meet the principal of outstanding bonds issued pursuant to said sections 8 to

176

177

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

204

205

206

207

208

209

15, inclusive, or to meet the principal of temporary notes issued in anticipation of the money to be derived from the sale of bonds theretofore authorized pursuant to said sections 8 to 15, inclusive, for the purpose of financing such costs, either by purchase or redemption and cancellation of such bonds or notes or by payment thereof at maturity. Whenever any of the federal, private or other moneys so received with respect to such project are used to meet the principal of such temporary notes or whenever the principal of any such temporary notes is retired by application of revenue receipts of the state, the amount of bonds theretofore authorized in anticipation of which such temporary notes were issued, and the aggregate amount of bonds which may be authorized pursuant to section 8 of this act shall each be reduced by the amount of the principal so met or retired. Pending use of the federal, private or other moneys so received to meet the principal as directed in this section, the amount thereof may be invested by the State Treasurer in bonds or obligations of, or guaranteed by, the state or the United States or agencies or instrumentalities of the United States, shall be deemed to be part of the debt retirement funds of the state, and net earnings on such investments shall be used in the same manner as the moneys so invested.

Sec. 13. (*Effective July 1*, 2022) The bonds issued pursuant to sections 8 to 15, inclusive, of this act shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on said bonds as the same become due, and accordingly and as part of the contract of the state with the holders of said bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due.

Sec. 14. (*Effective July 1, 2022*) In accordance with section 9 of this act, the state, through the state agencies specified in said section 9, may provide grants-in-aid and other financings to or for the agencies for the purposes and projects as described in said section 9. All financing shall be made in accordance with the terms of a contract at such time or times

as shall be determined within authorization of funds by the State BondCommission.

Sec. 15. (Effective July 1, 2022) In the case of any grant-in-aid made pursuant to subsection (a), (b) or (c) of section 9 of this act that is made to any entity which is not a political subdivision of the state, the contract entered into pursuant to section 9 of this act shall provide that if the premises for which such grant-in-aid was made ceases, within ten years of the date of such grant, to be used as a facility for which such grant was made, an amount equal to the amount of such grant, minus ten per cent per year for each full year which has elapsed since the date of such grant, shall be repaid to the state and that a lien shall be placed on such land in favor of the state to ensure that such amount shall be repaid in the event of such change in use, provided if the premises for which such grant-in-aid was made are owned by the state, a municipality or a housing authority, no lien need be placed.

- Sec. 16. Section 3-36b of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) There is established the Connecticut Baby Bond Trust. The trust shall constitute an instrumentality of the state and shall perform essential governmental functions as provided in sections 3-36a to 3-36h, inclusive, as amended by this act. The trust shall receive and hold all payments and deposits or contributions intended for the trust, as well as gifts, bequests, endowments or federal, state or local grants and any other funds from any public or private source and all earnings until disbursed in accordance with section 3-36c, as amended by this act, 3-36d or 3-36g, as amended by this act.
 - (b) The amounts on deposit in the trust shall not constitute property of the state and the trust shall not be construed to be a department, institution or agency of the state. Amounts on deposit in the trust shall not be commingled with state funds and the state shall have no claim to or against, or interest in, such funds. Any contract entered into by or any obligation of the trust shall not constitute a debt or obligation of the state

243 and the state shall have no obligation to any designated beneficiary or 244 any other person on account of the trust and all amounts obligated to be 245 paid from the trust shall be limited to amounts available for such 246 obligation on deposit in the trust. The amounts on deposit in the trust 247 may only be disbursed in accordance with the provisions of section <u>3</u>-248 36c, as amended by this act, 3-36d or 3-36g, as amended by this act. The 249 trust shall continue in existence as long as it holds any deposits or has 250 any obligations and until its existence is terminated by law and upon 251 termination any unclaimed assets shall return to the state. Property of 252 the trust shall not be governed by section 3-61a.

- (c) The Treasurer shall be responsible for the receipt, maintenance,
 administration, investing and disbursements of amounts from the trust.
 The trust shall not receive deposits in any form other than cash.
- Sec. 17. Section 3-36c of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- The Treasurer, on behalf of the trust and for purposes of the trust, may:
- 261 (1) Receive and invest moneys in the trust in any instruments, 262 obligations, securities or property in accordance with section 3-36d;
- (2) Enter into one or more contractual agreements, including contracts for legal, actuarial, accounting, custodial, advisory, management, administrative, advertising, marketing and consulting services for the trust and pay for such services from the assets of the trust;
- 268 (3) Procure insurance in connection with the trust's property, assets, activities or deposits to the trust;
- 270 (4) Apply for, accept and expend gifts, grants or donations from public or private sources to enable the trust to carry out its objectives;

272

(5) Adopt regulations in accordance with chapter 54 for purposes of

273 [public act 21-111] sections 3-36b to 3-36i, inclusive, as amended by this

- 274 act;
- 275 (6) Sue and be sued;
- 276 (7) Establish one or more funds within the trust; and
- 277 (8) Take any other action necessary to carry out the purposes of
- 278 [public act 21-111] sections 3-36b to 3-36i, inclusive, as amended by this
- 279 act, and incidental to the duties imposed on the Treasurer pursuant to
- 280 [public act 21-111] said sections.
- Sec. 18. Section 3-36e of the 2022 supplement to the general statutes
- is repealed and the following is substituted in lieu thereof (*Effective from*
- 283 passage):
- [The property of the trust and the earnings on] Disbursements from
- 285 the trust shall be exempt from all taxation by the state and all political
- subdivisions of the state.
- Sec. 19. Section 3-36f of the 2022 supplement to the general statutes is
- repealed and the following is substituted in lieu thereof (Effective from
- 289 passage):
- 290 (a) Notwithstanding any provision of the general statutes, to the
- 291 extent permitted by federal law, no [moneys invested in] disbursements
- 292 <u>from</u> the Connecticut Baby Bond Trust shall be considered to be an asset
- 293 or income for purposes of determining an individual's eligibility for
- assistance under any program administered by the [Department of
- 295 Social Services state.
- 296 (b) Notwithstanding any provision of the general statutes, no
- [moneys invested in] <u>disbursements from</u> the trust shall be considered
- 298 to be an asset for purposes of determining an individual's eligibility for
- 299 need-based, institutional aid grants offered to an individual at the
- 300 public eligible educational institutions in the state.
- Sec. 20. Section 3-36g of the 2022 supplement to the general statutes

is repealed and the following is substituted in lieu thereof (*Effective from passage*):

[(a) The Treasurer shall establish in the Connecticut Baby Bond Trust an accounting for each designated beneficiary. Each such accounting shall include the amount transferred to the trust pursuant to section 3-36h, plus the designated beneficiary's pro rata share of total net earnings from investments of sums held in the trust.]

- [(b)] (a) Upon a designated beneficiary's eighteenth birthday and completion of a financial literacy requirement as prescribed by the Treasurer, such beneficiary shall become eligible to [receive] request an amount, to be used for payment of an eligible expenditure, of up to the total sum of the [accounting under subsection (a) of this section to be used for an eligible expenditure. The Treasurer may adopt regulations, in accordance with the provisions of chapter 54, to carry out the purposes of this section] amount transferred on behalf of the designated beneficiary pursuant to section 3-36h, as amended by this act, and adjusted, if applicable, in accordance with said section, plus the designated beneficiary's pro rata share of total net earnings from investments of sums held in the trust at the time of disbursement.
 - [(c)] (b) A designated beneficiary may submit a claim [for such accounting] pursuant to subsection (a) of this section, in such form and manner as prescribed by the Treasurer, until his or her thirtieth birthday, [as prescribed by the Treasurer,] provided such designated beneficiary is a resident of the state at the time of such claim. If a designated beneficiary (1) is deceased before submitting a valid claim, or (2) fails to submit a valid claim, as determined by the Treasurer, before his or her thirtieth birthday, [such accounting] the sum such designated beneficiary was eligible to claim shall be [credited back to the assets of] retained by the trust to credit to designated beneficiaries born in subsequent years.
 - [(d)] (c) Subject to obtaining adequate consent authorizing the disclosure of confidential information related to designated beneficiaries in accordance with all applicable state or federal laws, the

335 Treasurer and the Department of Social Services shall enter into a

- 336 memorandum of understanding to establish information sharing
- practices in order to carry out the purposes of [public act 21-111] sections
- 338 3-36b to 3-36h, inclusive, as amended by this act.
- Sec. 21. Section 3-36h of the 2022 supplement to the general statutes
- is repealed and the following is substituted in lieu thereof (*Effective from*
- 341 passage):
- [Upon] After the birth of a designated beneficiary, the Treasurer may
- 343 transfer up to three thousand two hundred dollars [from the bond
- proceeds issued pursuant to section 3-36i] to the trust. [to be credited
- 345 toward the accounting of such designated beneficiary as described in
- section 3-36g.] For any year in which the funds [made available]
- 347 <u>authorized</u> pursuant to section 3-36i, as amended by this act, [is] are
- insufficient to provide such amount per <u>designated</u> beneficiary, the
- amount so transferred shall be reduced pro rata and the Treasurer shall
- 350 <u>adjust the shares of each designated beneficiary accordingly. For any</u>
- 351 year in which such funds are in excess of the amount sufficient to
- provide such amount per designated beneficiary, the excess funds shall
- 353 be retained by the trust to credit to designated beneficiaries born in
- 354 <u>subsequent years</u>.
- Sec. 22. Section 3-36i of the 2022 supplement to the general statutes is
- 356 repealed and the following is substituted in lieu thereof (Effective from
- 357 *passage*):
- 358 (a) The State Bond Commission may authorize the issuance of bonds
- of the state, in accordance with the provisions of section 3-20, in
- principal amounts not exceeding in the aggregate six hundred million
- dollars. The proceeds of the sale of bonds described in this section shall
- be used for the purpose of funding the transfers provided for under
- section 3-36h, as amended by this act. The amount authorized for the
- issuance and sale of such bonds in each of the following fiscal years shall
- 365 not exceed the following corresponding amount for each such fiscal
- year, except that, to the extent the State Bond Commission does not
- 367 provide for the use of all or a portion of such amount in any such fiscal

12

year, such amount not provided for shall be carried forward and added to the authorized amount for the next two succeeding fiscal years, and provided further, the costs of issuance, including expenses of implementing the provisions of sections 3-36b to 3-36h, inclusive, as amended by this act, and capitalized interest, if any, may be added to the capped amount in each fiscal year, and each of the authorized amounts shall be effective on July first of the fiscal year indicated as follows:

T1	Fiscal Year Ending	Amount
T2	June Thirtieth	
T3	2023	[\$50,000,000] \$100,000,000
T4	2024	\$50,000,000
T5	2025	\$50,000,000
T6	2026	\$50,000,000
T7	2027	\$50,000,000
Т8	2028	\$50,000,000
Т9	2029	\$50,000,000
T10	2030	\$50,000,000
T11	2031	\$50,000,000
T12	2032	\$50,000,000
T13	2033	\$50,000,000
T14	[2034	\$50,000,000]

(b) [On or before the first day of September in each year, commencing September 1, 2022] Commencing with the fiscal year ending June 30, 2023, not later than the first day of September of each fiscal year, the Department of Social Services shall inform the Treasurer of the number of designated beneficiaries born in the prior fiscal year. Promptly thereafter, the Treasurer shall submit to the Governor and the Secretary of the Office of Policy and Management, by certified mail, a report of

and a calculation of the total amount required to [deposit] <u>be transferred</u> to the trust [for crediting] <u>to credit</u> three thousand two hundred dollars [for the account of] <u>to</u> each such designated beneficiary born in the prior fiscal year. [as described in section 3-36g.]

383

384

385

386

387

388 389

390

391

392

393

394

395

396

397

398

399

400

401

402

403

404

405

406

407

408

409

410

411 412

413

414

415

416

417

(c) All provisions of section 3-20, or the exercise of any right or power granted thereby which are not inconsistent with the provisions of this section, are hereby adopted and shall apply to all bonds authorized by the State Bond Commission pursuant to this section, and temporary notes in anticipation of the money to be derived from the sale of any such bonds so authorized may be issued in accordance with section 3-20 and from time to time renewed. Such bonds shall mature at such time or times not exceeding twenty years from their respective dates as may be provided in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds. All such bonds, notes or other obligations shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on such bonds, notes or other obligations as the same shall become due, and accordingly and as part of the contract of the state with the holders of such bonds, notes or other obligations, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the Treasurer shall pay such principal and interest as the same become due. [All such bonds, notes or other obligations shall be sold at not less than par and accrued interest in such manner and on such terms as the Treasurer may determine is in the best interest of the state, and shall be signed in the name of the state and on its behalf by the Treasurer. All such bonds, notes or other obligations shall mature at such time or times not later than twenty years after their respective issuance, in such principal amounts and at such times, bear such date or dates, be payable at such place or places, bear interest at such rate or different or varying rates, payable at such time or times, be in such denominations, be in such form with or without interest coupons attached, carry such registration and transfer privileges, be payable in such medium of payment, be subject to such terms of redemption with or without premium and have such additional security, covenant or contract

provisions, as appropriate or necessary to improve their marketability, as the Treasurer shall determine prior to their issuance. In connection with such bonds, notes or other obligations, the Treasurer may enter into such paying agent agreements, indentures of trust, escrow agreements or other agreements, with such parties and with such provisions as the Treasurer determines are appropriate or necessary.

418 419

420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

436

437

438

439

440

441

442

443

444

445

446

447

448

449

450

451

(d) The Treasurer may obtain from a commercial bank or insurance company authorized to do business within or without this state a letter of credit, line of credit or other liquidity facility or credit facility for the purpose of providing funds for the payments in respect of bonds, notes or other obligations required by the holder thereof to be redeemed or repurchased prior to maturity or for providing additional security for such bonds, notes or other obligations. In connection with any such liquidity facility or credit facility, the Treasurer may enter into any reimbursement agreements, remarketing agreements, standby purchase agreements or any other necessary or appropriate agreements on behalf of the state in connection with securing, insuring or remarketing such bonds, notes or other obligations, on such terms and conditions as the Treasurer determines to be in the best interest of the state. The Treasurer is authorized to pledge the full faith and credit of the state to the state's payment obligations under any such agreement and the Treasurer is authorized to include such pledge in any such agreement as part of the contract with the provider of such liquidity facility or credit facility. The Treasurer shall apply any appropriation for the payment of such bonds, notes or other obligations to such reimbursement repayment if such liquidity facility or credit facility is drawn upon. As part of the contract of the state with the other parties to any agreement entered into pursuant to this subsection for which the full faith and credit of the state is pledged to the state's payment obligations under such agreement, appropriation of all amounts necessary for the punctual payment of the obligations of the state under any such agreement is hereby made and the Treasurer shall pay such amounts as the same become due.

(e) In connection with or incidental to the carrying of such bonds, notes or other obligations, or in connection with or incidental to the sale

452

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467

468

469

470

471

472

473

474

475

476

477

478

479

480

481

482

483

484

485

486

and issuance of such bonds, notes or other obligations, the Treasurer may enter into such contracts as the Treasurer may determine to be necessary or appropriate to place the obligation of the state, as represented by the bonds, notes or other obligations, in whole or in part, on such interest rate or cash flow basis as the Treasurer may determine, including without limitation, interest rate swap agreements, insurance agreements, forward payment conversion agreements, futures contracts, contracts providing for payments based on levels of, or changes in, interest rates or market indices, contracts to manage interest rate risk, including without limitation, interest rate floors or caps, options, puts, calls and similar arrangements. Such contracts shall contain such payment, security, default, remedy and other terms and conditions as the Treasurer may deem appropriate and shall be entered into with such party or parties as the Treasurer may select, after giving due consideration, where applicable, for the creditworthiness of the counter party or counter parties, including any rating by a nationally recognized rating agency, the impact on any rating on outstanding bonds, notes or other obligations or any other criteria as the Treasurer may deem appropriate, provided the unsecured long-term obligations of the counter party or counter parties are rated the same or higher than the underlying rating of the state on the applicable bonds, notes or other obligations by at least one nationally recognized rating agency. The Treasurer is authorized to pledge the full faith and credit of the state to the state's payment obligations under any contract entered into pursuant to this subsection. As part of the contract of the state with the other parties to any agreement entered into pursuant to this subsection for which the full faith and credit of the state is pledged to the state's payment obligations under such agreement, appropriation of all amounts necessary for the punctual payment of the obligations of the state under any such agreement is hereby made and the Treasurer shall pay such amounts as the same become due.

(f) The Superior Court shall have jurisdiction to enter judgment against the state founded (1) upon any express contract between the state and the purchasers and subsequent owners and transferees of any bonds, notes or other obligations issued or contracted to be issued by

487

488

489

490

491

492

493

494

495

496

497

498

499

500

501

502

503

504

505

506

507

508

509

510

511

512

513

514

515

516

517

518

519

520

521

the state pursuant to this section, and (2) upon any agreement entered into pursuant to subsection (c) or (d) of this section. Any action brought under this subsection shall be brought in the superior court for the judicial district of Hartford. The jurisdiction conferred upon the Superior Court by this subsection includes any set-off, claim or demand on the part of the state against any plaintiff commencing an action under this subsection. Such action shall be tried to the court without a jury. All legal defenses, except governmental immunity, shall be reserved to the state. Any action brought under this subsection shall be privileged in respect to assignment for trial upon motion of either party.

(g) Any expense incurred in connection with the issuance or renewal of the bonds, notes or other obligations issued pursuant to this section shall be paid from the accrued interest and premiums on such bonds, notes or other obligations, from the proceeds of the sale of such bonds, notes or other obligations or otherwise from the General Fund. The Treasurer is authorized to issue such bonds, notes or other obligations in such form and manner that the interest on such bonds, notes or other obligations may be includable or excludable under the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as amended from time to time, in the gross income of the holders or owners of such bonds, notes or other obligations. The Treasurer may make representations and agreements for the benefit of the holders or owners of any such bonds, notes or other obligations which are necessary or appropriate to ensure the inclusion or exclusion of interest on such bonds, notes or other obligations of the state from taxation under the Internal Revenue Code of 1986 or any subsequent corresponding internal revenue code of the United States, as amended from time to time, including agreements to pay rebates to the federal government of investment earnings derived from the investment of the proceeds of bonds, notes or other obligations. The Treasurer may make representations and agreements for the benefit of the holders or owners of such bonds, notes or other obligations on behalf of the state to provide secondary market disclosure information. Any such agreement may include: (1) Covenants to provide secondary market disclosure information, (2) arrangements for such information to be provided with

522

523

524

525

526

527

528

529

530

531

532

533

534

535

536

537

538539

540

541

542

543

544

545

546

547

548

549

550

551

552

553

554

555

556

the assistance of a paying agent, trustee or other agent, and (3) remedies for breach of such agreement, which remedies may be limited to specific performance. The state shall protect and save harmless any official or former official of the state from financial loss and expense, including legal fees and costs, if any, arising out of any claim, demand, suit or judgment by reason of alleged negligence on the part of such official, while acting in the discharge of his or her official duties, in providing secondary market disclosure information or performing any other duties set forth in any agreement to provide secondary market disclosure information. Nothing in this section shall be construed to preclude the defense of governmental immunity to any such claim, demand or suit. For purposes of this subsection "official" means any person elected or appointed to office or any state employee. This indemnity provision shall not apply to cases of wilful and wanton fraud.

(h) All such bonds, notes or other obligations, their transfer and the income therefrom, including any profit on the sale or transfer thereof, shall at all times be exempt from all taxation by the state or under its authority, except for estate or succession taxes, but the interest on such bonds, notes or other obligations shall be included in the computation of any excise or franchise tax. Such bonds, notes or other obligations are hereby made and declared to be (1) legal investments for savings banks and trustees unless otherwise provided in the instrument creating the trust, (2) securities in which all public officers and bodies, all insurance companies and associations and persons carrying on an insurance business, all banks, bankers, trust companies, savings banks and savings associations, including savings and loan associations, building and loan associations, investment companies and persons carrying on a banking or investment business, all administrators, guardians, executors, trustees and other fiduciaries and all persons who are or may be authorized to invest in bonds, notes or other obligations of the state, may properly and legally invest funds, including capital in their control or belonging to them, and (3) securities that may be deposited with and shall be received by all public officers and bodies for any purpose for which the deposit of bonds, notes or other obligations of the state is or may be authorized.]

sSB12 / File No. 609

18

557 Sec. 23. Section 3-13c of the 2022 supplement to the general statutes is 558 repealed and the following is substituted in lieu thereof (Effective from 559 passage):

- 560 [Trust funds as] As used in sections 3-13 to 3-13e, inclusive, and 3-561 31b, [shall be construed to include] "trust funds" includes the 562 Connecticut Municipal Employees' Retirement Fund A, the Connecticut 563 Municipal Employees' Retirement Fund B, the Soldiers, Sailors and 564 Marines Fund, the Family and Medical Leave Insurance Trust Fund, the 565 State's Attorneys' Retirement Fund, the Teachers' Annuity Fund, the 566 Teachers' Pension Fund, the Teachers' Survivorship and Dependency 567 Fund, the School Fund, the State Employees Retirement Fund, the 568 Hospital Insurance Fund, the Policemen and Firemen Survivor's Benefit 569 Fund, any trust fund described in subdivision (1) of subsection (b) of 570 section 7-450 that is administered, held or invested by the State 571 Treasurer, the Connecticut Baby Bond Trust and all other trust funds 572 administered, held or invested by the State Treasurer.
- 573 Sec. 24. Subsection (a) of section 4a-10 of the 2022 supplement to the 574 general statutes is repealed and the following is substituted in lieu 575 thereof (Effective July 1, 2022):
 - (a) For the purposes described in subsection (b) of this section, the State Bond Commission shall have the power, from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts not exceeding in the aggregate [five hundred fortysix million one hundred thousand dollars, provided ten million dollars of said authorization shall be effective July 1, 2022] five hundred sixty-
- 582 one million one hundred thousand dollars.

576

577

578

579

580

581

- 583 Sec. 25. Subsection (c) of section 7-277c of the general statutes is 584 repealed and the following is substituted in lieu thereof (*Effective July 1*, 585 2022):
- 586 (c) The Office of Policy and Management shall distribute grants-in-587 aid pursuant to this section during the fiscal years ending June 30, 2021, 588 [and] June 30, 2022, and June 30, 2023. Any such grant-in-aid shall be for

up to fifty per cent of the cost of such purchase of body-worn recording equipment, digital data storage devices or services or dashboard cameras with a remote recorder if the municipality is a distressed municipality, as defined in section 32-9p, or up to thirty per cent of the cost of such purchase if the municipality is not a distressed municipality, provided the costs of such digital data storage services covered by a grant-in-aid shall not be for a period of service that is longer than one year.

- Sec. 26. Subsection (b) of section 8-37mm of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2022*):
- (b) The proceeds of the sale of said bonds, to the extent of the amount stated in subsection (a) of this section shall be used by the Department of Housing for the purposes of a homelessness prevention and response fund to provide [forgivable loans or] grants to [(1) landlords to renovate multifamily homes, including performing building code compliance work and other major improvements, in exchange for the landlord's participation in a rapid rehousing program. A landlord's participation in such program would include, but not be limited to, waiving security deposits and abatement of rent for a designated period; and (2) landlords to renovate multifamily homes, including performing building code compliance work and other major improvements, fund ongoing maintenance and repair, or] capitalize operating and replacement reserves in [exchange for the abatement of rent by a landlord for scattered site] supportive housing units.
- Sec. 27. Section 10-287d of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2022):
- For the purposes of funding (1) grants to projects that have received approval of the Department of Administrative Services pursuant to sections 10-287 and 10-287a, subsection (a) of section 10-65 and section 10-76e, (2) grants to assist school building projects to remedy safety and health violations and damage from fire and catastrophe, and (3)

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

638

639

640

641

642

643

644

645

646

647

648

649

650

651

652

653

654

technical education and career school projects pursuant to section 10-283b, the State Treasurer is authorized and directed, subject to and in accordance with the provisions of section 3-20, to issue bonds of the state from time to time in one or more series in an aggregate amount not exceeding thirteen billion [seven] six hundred twelve million one hundred sixty thousand dollars. [, provided five hundred fifty million dollars of said authorization shall be effective July 1, 2022.] Bonds of each series shall bear such date or dates and mature at such time or times not exceeding thirty years from their respective dates and be subject to such redemption privileges, with or without premium, as may be fixed by the State Bond Commission. They shall be sold at not less than par and accrued interest and the full faith and credit of the state is pledged for the payment of the interest thereon and the principal thereof as the same shall become due, and accordingly and as part of the contract of the state with the holders of said bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due. The State Treasurer is authorized to invest temporarily in direct obligations of the United States, United States agency obligations, certificates of deposit, commercial paper or bank acceptances such portion of the proceeds of such bonds or of any notes issued in anticipation thereof as may be deemed available for such purpose.

Sec. 28. Subsection (a) of section 23-103 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2022*):

(a) For the purposes described in subsection (b) of this section, the State Bond Commission shall have the power, from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts not exceeding in the aggregate [nineteen] twenty-two million dollars. [, provided three million dollars of said authorization shall be effective July 1, 2022.]

Sec. 29. Section 8 of public act 14-98, as amended by section 189 of

655 public act 16-4 of the May special session, section 517 of public act 17-2

- of the June special session, section 28 of public act 18-178 and section 68
- of public act 21-111, is amended to read as follows (*Effective July 1, 2022*):
- The State Bond Commission shall have power, in accordance with the
- 659 provisions of this section and sections 9 to 15, inclusive, of public act 14-
- 98, from time to time to authorize the issuance of bonds of the state in
- one or more series and in principal amounts in the aggregate, not
- 662 exceeding [\$172,765,800] <u>\$182,765,800</u>.
- Sec. 30. Subdivision (4) of subsection (e) of section 9 of public act 14-
- 98, as amended by section 69 of public act 21-111, is amended to read as
- 665 follows (Effective July 1, 2022):
- 666 (4) Grants-in-aid to nonprofit organizations sponsoring children's
- 667 museums, aquariums and science-related programs, not exceeding
- 668 [\$27,100,000] \$37,100,000, provided not more than [\$10,500,000]
- \$20,500,000 shall be used as a grant-in-aid to the Connecticut Science
- 670 Center, not more than \$6,600,000 shall be used as a grant-in-aid to the
- 671 Maritime Aquarium in Norwalk and not more than \$10,000,000 shall be
- used as a grant-in-aid to the Children's Museum in West Hartford;
- Sec. 31. Section 1 of public act 21-111 is amended to read as follows
- 674 (Effective July 1, 2022):
- The State Bond Commission shall have power, in accordance with the
- 676 provisions of this section and sections 2 to 7, inclusive, of [this act] public
- act 21-111, from time to time to authorize the issuance of bonds of the
- state in one or more series and in principal amounts in the aggregate not
- 679 exceeding [\$334,558,500] \$334,058,500.
- Sec. 32. Subsection (e) of section 2 of public act 21-111 is repealed.
- 681 (Effective July 1, 2022)
- Sec. 33. Section 20 of public act 21-111, as amended by section 472 of
- 683 public act 21-2 of the June special session, is amended to read as follows
- 684 (Effective July 1, 2022):

The State Bond Commission shall have power, in accordance with the provisions of this section and sections 21 to 26, inclusive, of public act 21-111, from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts in the aggregate not exceeding [\$241,565,000] \$286,565,000.

- Sec. 34. Subdivision (1) of subsection (e) of section 21 of public act 21-111 is amended to read as follows (*Effective July 1, 2022*):
- 692 (1) Alterations, renovations and new construction at state parks and 693 other recreation facilities, including Americans with Disabilities Act 694 improvements, not exceeding [\$15,000,000] <u>\$30,000,000</u>;
- Sec. 35. Subsection (j) of section 21 of public act 21-111 is amended to read as follows (*Effective July 1, 2022*):
- (j) For the Department of Correction: Alterations, renovations, and improvements to existing state-owned buildings for inmate housing, programming and staff training space and additional inmate capacity, and for support facilities and off-site improvements, not exceeding [\$10,000,000] \$40,000,000.
- Sec. 36. Section 31 of public act 21-111, as amended by section 474 of public act 21-2 of the June special session, is amended to read as follows (Effective July 1, 2022):
- The State Bond Commission shall have power, in accordance with the provisions of this section and sections 32 to 38, inclusive, of public act 21-111, from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts in the aggregate, not exceeding [\$198,550,000] \$203,550,000.
- Sec. 37. Subdivision (1) of subsection (b) of section 32 of public act 21-111 is amended to read as follows (*Effective July 1, 2022*):
- 712 (1) Grants-in-aid to municipalities for open space land acquisition 713 and development for conservation or recreational purposes, not 714 exceeding [\$10,000,000] \$15,000,000;

Sec. 38. (*Effective July 1*, 2022) (a) For the purposes described in subsection (b) of this section, the State Bond Commission shall have the power from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts not exceeding in the aggregate ten million dollars.

715

716

717

718

719

720

721

722

723

724

725

726

727

728

729

730

731

732

733

734

735

736

737

738

739

740

741

742

743

744

745

746

747

748

- (b) The proceeds of the sale of said bonds, to the extent of the amount stated in subsection (a) of this section, shall be used by the Connecticut State Colleges and Universities for the purpose of constructing, improving or equipping child care centers on or near college and university campuses, including, but not limited to, payment of associated costs for architectural, engineering or demolition services.
- (c) All provisions of section 3-20 of the general statutes, or the exercise of any right or power granted thereby, which are not inconsistent with the provisions of this section are hereby adopted and shall apply to all bonds authorized by the State Bond Commission pursuant to this section, and temporary notes in anticipation of the money to be derived from the sale of any such bonds so authorized may be issued in accordance with said section 3-20 and from time to time renewed. Such bonds shall mature at such time or times not exceeding twenty years from their respective dates as may be provided in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds. None of said bonds shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization which is signed by or on behalf of the Secretary of the Office of Policy and Management and states such terms and conditions as said commission, in its discretion, may require. Said bonds issued pursuant to this section shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on said bonds as the same become due, and accordingly and as part of the contract of the state with the holders of said bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due.

Sec. 39. (*Effective July 1*, 2022) (a) For the purposes described in subsection (b) of this section, the State Bond Commission shall have the power from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts not exceeding in the aggregate twenty million dollars.

749750

751

752

753

754

755

756

757

758

759

760

761

762

763

764

765

766

767

768

769

770

771

772

773

774

775

776

777

778

779

780

- (b) The proceeds of the sale of said bonds, to the extent of the amount stated in subsection (a) of this section, shall be used by the Department of Housing for the purpose of developing housing for health care workers, in collaboration with the Chief Workforce Officer.
- (c) All provisions of section 3-20 of the general statutes, or the exercise of any right or power granted thereby, which are not inconsistent with the provisions of this section are hereby adopted and shall apply to all bonds authorized by the State Bond Commission pursuant to this section, and temporary notes in anticipation of the money to be derived from the sale of any such bonds so authorized may be issued in accordance with said section 3-20 and from time to time renewed. Such bonds shall mature at such time or times not exceeding twenty years from their respective dates as may be provided in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds. None of said bonds shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization which is signed by or on behalf of the Secretary of the Office of Policy and Management and states such terms and conditions as said commission, in its discretion, may require. Said bonds issued pursuant to this section shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on said bonds as the same become due, and accordingly and as part of the contract of the state with the holders of said bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due.

This act shall take effect as follows and shall amend the following sections: July 1, 2022 Section 1 New section Sec. 2 July 1, 2022 New section Sec. 3 July 1, 2022 New section Sec. 4 July 1, 2022 New section Sec. 5 July 1, 2022 New section Sec. 6 *July 1, 2022* New section July 1, 2022 Sec. 7 New section Sec. 8 July 1, 2022 New section Sec. 9 July 1, 2022 New section Sec. 10 *July 1, 2022* New section July 1, 2022 Sec. 11 New section Sec. 12 July 1, 2022 New section Sec. 13 *July 1, 2022* New section July 1, 2022 Sec. 14 New section Sec. 15 *July 1, 2022* New section Sec. 16 from passage 3-36b Sec. 17 from passage 3-36c Sec. 18 from passage 3-36e Sec. 19 3-36f from passage Sec. 20 from passage 3-36g Sec. 21 3-36h from passage Sec. 22 3-36i from passage from passage Sec. 23 3-13c Sec. 24 July 1, 2022 4a-10(a) Sec. 25 July 1, 2022 7-277c(c)8-37mm(b) Sec. 26 *July 1, 2022* Sec. 27 July 1, 2022 10-287d Sec. 28 July 1, 2022 23-103(a) Sec. 29 July 1, 2022 PA 14-98, Sec. 8 Sec. 30 *July 1, 2022* PA 14-98, Sec. 9(e)(4) July 1, 2022 Sec. 31 PA 21-111, Sec. 1 Sec. 32 July 1, 2022 PA 21-111, Sec. 2(e) July 1, 2022 PA 21-111, Sec. 20 Sec. 33 Sec. 34 July 1, 2022 PA 21-111, Sec. 21(e)(1) PA 21-111, Sec. 21(j) Sec. 35 July 1, 2022 Sec. 36 July 1, 2022 PA 21-111, Sec. 31 PA 21-111, Sec. 32(b)(1) Sec. 37 July 1, 2022 Sec. 38 *July 1, 2022* New section

Sec. 39	July 1, 2022	New section
000.07	1 3	1 (0). 50001011

FIN Joint Favorable Subst.

sSB12 / File No. 609

27

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 23 \$
Treasurer, Debt Serv.	GF - Cost	See Below
Resources of the General Fund	GF - Precludes	See Below
	Revenue Gain	

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 23 \$
Various Municipalities	Potential	See Below
	Revenue	
	Gain	

Explanation

BONDING

Table 1 below summarizes the increases and reductions made to General Obligation (GO) bonds in FY 23.¹

Table 1: FY 22 and FY 23 Increases and Reductions to GO, STO, and CWF Bond Authorizations (in millions)

Description	FY 23 \$
General Obligation (GO) Bonds	
New Authorizations	337.8
Changes to Prior Authorizations	128.0

¹ The fiscal impact is limited to just those bond authorizations changed in the bill and does not reflect the overall amount of bond authorizations effective under current law in FY 23.

Reductions to Current Authorizations	(100.5)
NET TOTAL GO BONDS	365.3

Table 2 indicates the eventual total General Fund fiscal impact of the bill, through debt service, if all bonds authorized by the bill are allocated by the State Bond Commission and issued by the Office of the State Treasurer. If new authorizations are fully allocated when effective, there would be a cost to the General Fund for debt service of approximately \$18.3 million in FY 24. The remaining debt service costs identified in Table 2 would be repaid after FY 24.

Table 2: Net GO Bond Authorizations and Estimated Total Debt Service Cost (in millions)

Fiscal Year Authorized	Authorization Amount \$	Total Estimated Debt Service Cost ¹ \$		
2023 365.3		522.6		
¹ Debt service estimates based on market rates and repaid over 20 year terms.				

Municipal Impact of Bonding Provisions

To the extent authorized bonds are allocated by the State Bond Commission, new authorizations for multiple bond programs, including programs regarding municipal traffic signals, municipal purchase of electric buses, school HVAC construction, open space conservation, and clean water programs, will result in potential revenue gain to various municipalities.

Baby Bonds Program Changes

Besides the \$50 million increase in GO bonds for the Baby Bonds program reflected in the totals provided above, the bill eliminates the FY 34 authorization for the program of \$50 million. The bill also alters technical and administrative aspects of the program. Future General Fund debt service costs may be incurred sooner under the bill to the degree that it causes future authorized GO bond funds to be available, expended, or to be expended more rapidly than they otherwise would

have been.

The bill also exempts disbursements from the fund from state and local taxes, which precludes a potential revenue gain to the state beginning in FY 40.

The Out Years

To the extent that bonds are allocated and issued, debt service payments may extend up to 20 years from the time, and under of the terms, of issuance.

OLR Bill Analysis sSB 12

AN ACT AUTHORIZING AND ADJUSTING BONDS OF THE STATE FOR CAPITAL IMPROVEMENTS AND OTHER PURPOSES AND CONCERNING THE CONNECTICUT BABY BOND TRUST PROGRAM AND GRANTS FOR CERTAIN LAW ENFORCEMENT EQUIPMENT AND HOMELESSNESS PREVENTION AND RESPONSE.

SUMMARY

This bill authorizes \$465.8 million in new general obligation (GO) bonds for FY 23 for state projects and grant programs. This includes grants for school air quality improvements (\$100 million), traffic signal modernization (\$75 million), and matching funds for federal Infrastructure Investment and Jobs Act projects and programs (\$75 million). It also cancels \$100.5 million in existing GO bond authorizations.

The bill also does the following:

- 1. makes various changes to the Connecticut Baby Bond Trust program, including modifying the program's bond authorization schedule and exempting the trust's disbursements, rather than its property and earnings, from all state and local taxes;
- 2. extends, to FY 23, the Office of Policy and Management (OPM) municipal grant program for costs associated with purchasing eligible police body cameras, digital data storage devices or services, and dashboard cameras; and
- 3. changes the purposes for which the Department of Housing (DOH) may use the bond-funded homelessness prevention and response fund.

EFFECTIVE DATE: July 1, 2022, except the Baby Bond program

changes are effective upon passage.

§§ 1-15 & 38-39 — NEW BOND AUTHORIZATIONS FOR STATE AGENCY PROJECTS

The bill authorizes state GO bonds in FY 23 for the state projects and grant programs listed in the table below. The bonds are subject to standard issuance procedures and have a maximum term of 20 years.

The bill includes a standard provision requiring, as a condition of bond authorizations for grants to private entities, each granting agency to include repayment provisions in its grant contract if the facility for which the grant is made ceases to be used for the grant purposes within 10 years of receipt. (It exempts the Connecticut Higher Education Supplemental Loan Authority (CHESLA) grants from this requirement.) The required repayment is reduced by 10% for each full year that the facility is used for the grant purpose.

Table 1: GO Bond Authorizations for State Projects and Grant Programs (FY 23)

§	Agency	For	Amount	
	STATE PROJECTS			
2(a)	OPM	State matching funds for projects and programs allowed under the federal Infrastructure Investment and Jobs Act	\$75,000,000	
2(b)	Agricultural Experiment Station	Renovations and improvements to Jenkins Laboratory greenhouses	800,000	
2(c)	Department of Transportation	Assisting municipalities to modernize existing traffic signal equipment and operations	75,000,000	
		Matching funds necessary for municipalities, school districts, and school bus operators to submit federal grant applications in order to maximize federal funding for purchasing or leasing zero-emission electric school buses and electric vehicle charging infrastructure	20,000,000	
		Constructing, altering, renovating, and improving noise barriers	5,000,000	
38	Connecticut State Colleges and Universities	Constructing, improving, or equipping child care centers on or near college and university campuses, including paying associated architectural, engineering, or demolition service costs	10,000,000	

§	Agency	For	Amount
39	DOH	Developing housing for health care workers in collaboration with the chief workforce officer	20,000,000
		GRANTS	
9(a)	OPM	Grants to food resource organizations for capital improvements	10,000,000
9(b)	Department of Administrative Services (DAS)	Grants for school air quality improvements, including upgrading, replacing, or installing heating, ventilation, and air conditioning equipment	100,000,000
9(c)	Department of Agriculture	Grants for farmland restoration and climate resiliency	7,000,000
9(d)	CHESLA	Grants to state residents who graduate from a state university or college for student loan reimbursement	15,000,000

§§ 16-23 — CONNECTICUT BABY BOND TRUST PROGRAM

The Connecticut Baby Bond Trust program, administered by the state treasurer, authorizes up to \$600 million in bonds to provide designated beneficiaries (i.e., babies born on or after July 1, 2021, whose births were covered under HUSKY) up to \$3,200 in a state trust. Once they reach age 18, designated beneficiaries that meet the program's eligibility requirements may receive the funds, including any investment earnings, to be used for an eligible expenditure (e.g., education, buying a home or investing in a business in Connecticut, and personal financial investments).

The bill makes various changes to the program, as described below, including minor, technical, and conforming changes and corrections.

Amounts Transferred for Designated Beneficiaries

Under current law, the state treasurer must establish an accounting for each designated beneficiary and may transfer up to \$3,200 from the program's bond proceeds to the trust to be credited to the beneficiary's accounting at birth. The bill eliminates the requirement that (1) each designated beneficiary have an accounting and (2) the transferred funds come from these bond proceeds (see *Bond Authorization* below). It also allows the transfer to be made after the designated beneficiary's birth, rather than at birth.

Under current law, if a designated beneficiary fails to submit a valid claim before his or her 30th birthday or dies before doing so, the amount of his or her accounting is credited back to the trust's assets. The bill instead requires that this amount be retained by the trust to credit to designated beneficiaries born in subsequent years.

Existing law requires the treasurer to proportionately reduce the transfer amount for any year in which the bond funds are insufficient to provide the \$3,200 transfer to each beneficiary. The bill also requires, for any year in which these funds exceed the amount required to provide the transfer, that any excess be kept by the trust to credit to designated beneficiaries born in later years. It also makes technical and conforming changes.

Bond Authorization

Current law authorizes the treasurer to issue up to \$600 million in state general obligation bonds for the program, in amounts of up to \$50 million per year from FYs 23-34. The bill increases the FY 23 authorization to \$100 million and eliminates the \$50 million authorization for FY 34. It also authorizes the program's implementation expenses to be added to the capped amount of bonds authorized for each year of the program.

Current law requires the Baby Bonds program to be funded with bonds from a specific bond issuance and incorporates certain provisions relating to this issuance, including the treasurer's powers in connection with the bond sale and certain legal actions related to the bonds. The bill instead subjects the bonds authorized under the program to standard statutory bond procedures and repayment requirements.

State and Local Tax Exemption

The bill exempts disbursements from the trust, rather than the trust's property and earnings, from all state and local taxes.

Treasurer Oversight

The bill explicitly subjects the treasurer's trust investments to the same oversight and requirements that the law establishes for other treasurer-administered funds, such as the Teachers' Pension Fund, the

State Employee Retirement Fund, and the Connecticut Municipal Employees' Retirement Fund (e.g., investment review by the Investment Advisory Council).

Abandoned Property

The bill exempts the trust's property from the law for determining when property held by a fiduciary is presumed abandoned.

Impact on Assistance Programs and Need-Based Aid

The bill prohibits disbursements from the trust from being considered assets or income when determining an individual's eligibility for (1) state-administered assistance programs, to the extent allowed by federal law, or (2) need-based, institutional aid grants offered at the state's public eligible educational institutions. In doing so, it eliminates similar provisions in current law that applied to funds invested in the trust.

§§ 24 & 27-37 — CHANGES TO EXISTING AUTHORIZATIONS §§ 24, 28-30, 33 & 34 — Increases to Existing Authorizations

The bill increases the amounts authorized for the existing bond authorizations, as shown in Table 2.

§	Agency	Purpose/Fund	Current Authorization	Bill's Authorization	Increase
24	OPM	Capital Equipment Purchase Fund	\$10,000,000	\$25,000,000	\$15,000,000
28	Department of Energy and Environmental Protection (DEEP)	Connecticut bikeway, pedestrian walkway, recreational trail, and greenway grant program	3,000,000	6,000,000	3,000,000
30	Department of Economic and Community	Grant to the Connecticut Science Center	10,500,000	20,500,000	10,000,000

15,000,000

Table 2: Increases to Existing Authorizations

Development

Alterations, renovations, and new construction

DEEP

34

15.000.000

30.000.000

§	Agency	Purpose/Fund	Current Authorization	Bill's Authorization	Increase
		at state parks and other recreation facilities, including Americans with Disabilities Act improvements			
35	Department of Correction	Alterations, renovations, and improvements to existing state-owned buildings for inmate housing, programming and staff training space, additional inmate capacity, support facilities, and off-site improvements	10,000,000	40,000,000	30,000,000
37	DEEP	Grants to municipalities for open space acquisition and development for conservation or recreational purposes	10,000,000	15,000,000	5,000,000

§§ 27 & 31-32 — Cancellations and Reductions

The bill cancels or reduces the authorizations shown in Table 3.

Table 3: Bond Cancellations and Reductions

§	Agency	Purpose/Fund	Current Authorization	Amount Cancelled
27	DAS	School construction projects	\$550,000,000	\$100,000,000
32	Department of Motor Vehicles	Development of a master plan for department facilities	500,000	500,000

§ 25 — GRANT PROGRAM FOR PURCHASING ELIGIBLE BODY AND DASHBOARD CAMERAS AND RELATED EQUIPMENT AND SERVICES

The bill extends, to FY 23, the OPM-administered municipal grant program for costs associated with purchasing eligible police body cameras, digital data storage devices or services, and certain dashboard cameras. By law, the grants are for up to 50% of the associated costs for distressed municipalities and 30% for all other municipalities.

§ 26 — HOMELESS PREVENTION AND RESPONSE FUND

Existing law authorizes up to \$30 million to DOH for a homelessness prevention and response fund. Under current law, the fund is to provide forgivable loans and grants to landlords (1) participating in a rapid rehousing program (e.g., waiting security deposits or abating rent for a designated period) and (2) abating rent for scattered supportive housing units, by among other things, capitalizing operating and replacement reserves for these units. The bill limits the fund's purposes to providing grants to capitalize operating and replacement reserves in supportive housing units.

BACKGROUND

Related Bills

sSB 384, favorably reported by the Finance, Revenue and Bonding Committee, contains the same changes to the Baby Bond program.

sSB 4 (File 406), favorably reported by the Transportation and Finance, Revenue and Bonding committees, authorizes (1) \$75 million in GO bonds to assist municipalities with modernizing existing traffic signals and (2) \$20 million in GO bonds for DEEP to provide matching funds necessary to maximize federal funding for buying or leasing zero-emission school buses.

sSB 428 (File 449), favorably reported by the Education Committee, requires the DAS to administer a reimbursement grant program beginning in FY 23 for the cost of school indoor air quality improvements, including the installation, replacement, or upgrading of heating, ventilation, and air-conditioning systems.

COMMITTEE ACTION

Finance, Revenue and Bonding Committee

Joint Favorable Substitute

Yea 49 Nay 2 (04/06/2022)